

Property Strategy

(Neighbourhood Centres) - Consultation Proposals

12 May 2016

Note: This document and the minor corrections shown on the last page were presented to Cabinet in May 2016



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Property Strategy

Introduction

The Council is facing an unprecedented financial challenge. The Medium Term Financial Strategy reported in the November 2015 forecast that the Council will have a financial shortfall of £262 million in its revenue budget in 2020/21.

This is a combination of reducing resources as a result of the government's extended programme of austerity at the same time as the Council is facing significant increases in both the cost (for example as a result of inflation and the national living wage) and demand for its services.

The revised position following the financial settlement for 2016/17 is now a budget gap of £200.507m by 2020/21. This revised gap takes into account the impact of the settlement, new financial pressures and the savings decisions taken by the Full Council in 2014/15, 2015/16 and 2016/17 regarding the future pattern of council services.

A key element in the delivery of those services is the property portfolio from which Lancashire's residents can access those services and from which the Council's employees can deliver outreach services into the community.

This report sets out proposals for the future configuration of the Council's property portfolio. The proposals are designed to ensure that all Lancashire's residents can continue to be provided with high quality services. How individual Council services are delivered varies considerably; many are delivered directly to people's homes, others required fixed infrastructure and others involve digital delivery. The property proposals are designed to provide a flexible response to the future patterns of service delivery.

The proposals have been developed around the Neighbourhood Centre model set out in the Council's Property Strategy approved by Cabinet in November 2015. The proposals set out are the result of a review process that has consisted of three components:

- Data analysis
- Dialogue with elected members and partners
- Consideration of how proposals align with service delivery strategies, in particular; Libraries, Children's Centres and the Young People's Service

Whilst the report sets out proposals based upon this review, it is now important that a comprehensive consultation takes place with service users and the wider community before a final set of proposal can be considered by Cabinet at its meeting in September 2016.

An important part of our proposals is the creation of Neighbourhood Centres, which will provide a range of services from multi-purpose premises around the county. This strategy aims to provide the County Council with:

- A smaller and more affordable property portfolio
- A move away from service specific premises to a corporately managed property portfolio offering flexibility of use in order to ensure future efficiency savings can be coordinated and realised
- A network of Neighbourhood Centres which provide community focussed multi-functional buildings tailored to deliver high quality specific services within identified areas

In some circumstances, we will seek to operate a service from the property of another provider/partner as this may be preferable to existing County Council properties in a given neighbourhood.

This report sets out:

- The process carried out in assessing the buildings within scope of the Property Strategy review; and,
- A proposed list of properties which are proposed for retention as Neighbourhood Centres.
- A proposed list of premises that will no longer be required to deliver the Council's future pattern of service delivery.
- How interested groups can express their interest in potentially surplus premises.

It is intended that the proposals set out in this report will form the basis of a 12 week public consultation before final consideration and decision making at Cabinet in September 2016.

Future Opportunities

This review is a first step in delivering a portfolio of premises fit for purpose in accommodating county council services within communities. More detailed consideration will be given to identify longer term provision of Neighbourhood Centres in a small number of areas. This is due to a lack of existing suitable accommodation solutions in the short term that may require the development of new build solutions, in areas such as Burnley, Fleetwood and Preston.

Some buildings have been retained to ensure that there is a service delivery point within a rural or isolated community. As a result, some Neighbourhood Centres may not meet the aspiration of full utilisation and therefore may only require limited opening hours. The Neighbourhood Centre model will continue to evolve and all opportunities to maximise use of retained buildings will be considered.

There are early indications from some partners of a willingness to co-locate some of their services within the Neighbourhood Centre model. These options can be further explored throughout the consultation. Similarly, we will continue to explore use of partner premises.

As public sector organisations develop closer collaboration in the delivery of property focussed programmes such as One Public Estate, and economic development programmes such as City Deal, there will be greater opportunity to identify suitable options and enable better co-location of County Council and partner services.

Similarly, the drive to integrate health and care services and potential opportunities through the development of the Lancashire and South Cumbria Sustainability and Transformation Plan could lead to improved facilities that will accommodate health and care services in the community.

Review Process

In making such a wide reaching change to how our services are configured in buildings across the county, it is important that we take the time to properly consider the available options, impact and opportunities for delivering differently and in ensuring that service users, stakeholders and partners are given opportunity to contribute and consider proposals.

In doing so, we have set out four stages to identifying the right portfolio of properties that will serve as Neighbourhood Centres to ensure that they are established in the right locations. This includes:

Stage One – the identification of a long-list of properties considered suitable for public-facing service delivery. This list of properties, their location and the range of county council services currently delivered from them was set out in the Property Strategy published in November 2015.

Stage Two – property review: the development of a list of preferred properties considered most suited for retention taking into account:

- data analysis
- dialogue with elected members and partners
- consideration of how proposals align with service delivery strategies e.g. Libraries, and the Wellbeing, Prevention and Early Help (WPEH) Strategy

The LCC property data sets have been scored and weighted to give an indication of the benefits each building offers from a property perspective. The methodology is set out at Annex 1.

Stage Three – this report now sets out a full list of preferred properties considered most suitable for retention as Neighbourhood Centres and points of service delivery. This list forms the subject of the proposed public consultation and provides an opportunity for further discussion with partners before reaching a final position.

Stage Four – taking account of the findings from the public consultation, this stage will identify the most appropriate premises in which to develop Neighbourhood Centres that will provide an accessible and flexible base for multi-service delivery within communities. This will be subject to formal decision making by Cabinet to agree a set of properties for retention at this time. By default, this will then identify the range of properties available for alternate use or disposal.

Neighbourhood Centre Model

Neighbourhood Centres will provide a base for the provision of services currently delivered through a range of single function buildings such as: children's centres; libraries; child and parenting support centres; and, adult day centres. They will be the focus of public facing service delivery located in neighbourhoods across Lancashire.

Nationally, public services are beginning to develop such an approach and are able to demonstrate benefits both in terms of more efficient, locally based services and opportunities to use their property holdings to encourage local regeneration and investment.

As locally based multi-functional buildings, Neighbourhood Centres will be developed to a flexible specification and will encompass a range of facilities appropriate to the services to be delivered from them, for example:

- flexible use of space, co-location and sharing of facilities
- meeting rooms available to the community where appropriate
- extended opening hours
- confidential interview/consultation rooms
- accessible network of touch-down provision for staff

In addition, operational services have identified some specific requirements for buildings they deliver from. In many instances this is available within existing accommodation but in some cases it will be necessary to provide specific facilities such as:

- clinical consultation rooms
- facilities for on-site activities to support early childhood services
- access to outdoor space for activities to be able to meet requirements
- non-fixed library book shelving
- library loan network access
- library computer access/Wi-Fi
- digital services
- · ceremony rooms where there is a sufficient business case
- sufficient consultation rooms for locality
- secure reception facilities
- capacity to co-locate a range of children's services including both operational and supervision staff
- private offices for clinical consultants

Property Review

The County Council's property portfolio excluding schools is a significant asset comprising over 500 operational sites. From this total holding, 222 have been identified as in scope for this review as they currently deliver public facing services. Where the County Council's interest in a premises is only as a commissioner of services delivered by others (e.g. Children's Centres delivered by schools or external partners) these premises have not been considered as in scope of the property review. These premises have, however, have been considered as potential locations for delivery of appropriate services in respect of the future Wellbeing Prevention and Early Help Service.

A range of information has been considered in determining the list of properties identified as preferred for retention as Neighbourhood Centres and service delivery

points. This includes the range of property data set out below that has been scored to give an indication of the benefits of each LCC property in scope (Annex 1):

Property Data

- · accessibility of the building by public transport
- Index of Multiple Deprivation/population density
- finance (e.g. condition, running cost, energy efficiency (DEC) rating)
- legal (e.g. tenure)
- sufficiency (the size of the property)
- suitability

Councillor and Partner Engagement

Findings from the review have been 'sense checked' against local intelligence from communities, councillors and partners to ensure that there is a good understanding of the current role that county council buildings play locally and how the right ones can be retained to deliver a more flexible range of services in neighbourhoods. The information has been gained through:

- engagement with public sector partners to explore opportunities for colocation and sharing of service delivery
- engagement with county councillors on how the Property Strategy has been formulated and identification of where there may be opportunities for working differently with partners and communities in local areas

There will be further opportunity for councillors, partners and communities to input to proposals during the public consultation process.

Operational Service Guidance and Proposals

It is proposed that Neighbourhood Centres will accommodate a range of County Council services. These proposals reflect the requirements of individual services in meeting the community's needs as well as ensuring that the Council complies with its statutory obligations and national guidance, where appropriate.

The proposals set out in Annex 2 identify the lead services that it is proposed will be delivered from each of the proposed Neighbourhood Centres. The model will also provide flexible accommodation for a range of other public facing services within scope of this strategy.

LIBRARY SERVICE

National Guidance

The Council has a duty under the Libraries and Museums Act 1964 to provide a "comprehensive and efficient library service for all persons desiring to make use thereof". The budget consultation on the future of the Library Service has informed the basis of the Councils Library Service offer going forwards. Details of revisions to the proposed County Library Service are set out in Appendix A.

It is proposed that the following pattern of fixed premises provision will effectively support delivery the Library Service offer. The fixed premises provision provides just one part of the Library Service and it is considered that the full extent of the Library Service provision proposed far exceeds a minimum level of sufficiency to meet the needs of the population under the 1964 Act.

Proposal

The review has identified a set of preferred Neighbourhood Centre premises that will provide for:

- 37 fixed library sites
- 7 satellite sites (self-service provision)
- supported by 6 mobile library unit 6 mobile library units (operating 68 routes and 792 stops that will be aligned to the fixed sites)
- home library service (delivering to over 1,000 customers)
- virtual library service, consisting of e-books, e-audiobooks and online reference service
- provision of a schools and prisons library service will also continue across the county

The configuration of premises proposed will result in a service that will provide the following service reach:

- at least 95% of people living in densely populated areas (20 or more people per hectare) will live within 2 miles of a proposed Neighbourhood Centre library or satellite service.
- at least 90% of people living in medium density populated areas (between 1.1 and 19.9 people per hectare) will live within 2.5 miles of a proposed Neighbourhood Centre library or satellite service or 0.25 miles of a mobile library stop.
- at least 70% of people living in sparsely populated areas (1 or fewer people per hectare) will live within 3 miles of a proposed Neighbourhood Centre library or satellite service or 0.25 miles of a mobile library stop.

REGISTRATION SERVICE

National Guidance

The Registration Service supports the Council in fulfilling its duties in the registration of Births, Deaths and Marriages (Special Provisions) Act 1957, and the Borders, Citizenship and Immigration Act 2009.

- The core purpose of the Registration Service is to provide an efficient and effective registration service in accordance with the Council's legal responsibilities.
- Some Registration Offices will be open Monday to Friday and at weekends when required to deliver ceremonies and some will be part time with different delivery patterns. The delivery patterns will be in line with demand in that locality.

Proposal

Within the scope of this review there are 13 buildings currently providing registration services which includes a number of purpose built facilities. Consideration has been given to re-providing the service within Neighbourhood Centres to consolidate services, and to enable facilities which are currently provided solely for the delivery of registration services to be utilised more widely. The proposed sites for delivery of the Registration Service are:

Current Location	Proposed Location	
Accrington Registr	ation Office (Accrington Library)	No change
Burnley Registration	on Office	No change
Chorley Registration	on Office	No change
Clitheroe Registrat	ion Office (Pimlico Road JDO)	Clitheroe Library
Fleetwood Registra	ation Office (Fleetwood Library)	No change
Lancaster Registra	ars	Lancaster Mill 14
Morecambe Regis	tration Office (Morecambe Town Hall)	Morecambe Library
Nelson Registratio	n Office (Nelson Library)	No change
Preston	Registrars and Records Offices	No change
	Riverbank Children's Centre	No change
Rawtenstall Regist	ration Office	Haslingden Library
Fylde Registration	St Anne's Library	
West Lancashire F Council, Ormskirk)	No change	
Total	13	13

WELLBEING, PREVENTION AND EARLY HELP SERVICE (WPEH)

Proposals

The Wellbeing, Prevention and Early Help Service (WPEH) will align children's centres, young people's provision, prevention and early help and Lancashire's response to the national Troubled Families programme. The service will operate through a revised budget of £17.2m.

The new service model is designed to ensure the Council meets requirements to ensure effective support for 0-19+ year olds across Lancashire with a particular focus on families in greatest need of support. It will also further align the ongoing reprocurement of public health services, and consider the integration of other services like health visiting and school nursing services, alongside other council services.

The proposed service offer for the WPEH service has been the subject of a separate consultation in February and March 2016. Taking account of this, service specific principles and revised details of the service structure can be found at Appendix B.

The proposal set out at Annex 2 of this report has made provision for the following property requirements in respect of the WPEH service for 0 to 19+ year olds:

- provide sufficient reach for the service across communities of greatest need (Department for Education defined children's centres)
 - o over 92% of 0-11 year olds living in the most deprived areas of Lancashire will live within 1.5 miles of a proposed Children's Centre
- flexible, multi-purpose buildings able to accommodate services that will meet the diverse needs of children, young people and families (aged up to 25 years where SEND)
- recognising that significant future provision will be on an outreach basis, to ensure that access to fixed bases will be within reasonable walking distance, consistent with current maximum

Proposals

In consideration of the service principles and feedback from the WPEH Service Phase 1 consultation, it is proposed to deliver the service through 72 premises. There is also likely to be some limited use of other Neighbourhood Centres and partner venues for outreach purposes.

The table below sets out the number of properties which are proposed to accommodate the WPEH service offer with detail the specific properties set out in Annex 2.

WPEH	Whole Service Offer	Split Service Offer
0 - 11 years	17 properties	18 properties
12 - 19+ years	4 properties	10 properties
0 - 19+ years	19 properties	4 properties

The buildings currently delivering WPEH (children's centre) services and those proposed to the deliver WPEH (statutory children's centre) core offer services in the future are listed at Appendix C Annex 6.

CHILDREN'S SERVICES (SOCIAL CARE, SPECIAL EDUCATIONAL NEEDS AND DISABILITY (SEND), FOSTERING AND ADOPTION)

Guidance

The service is guided by several pieces of legislation including: the Children Act 1989; the Children and Families Act 2014; Care Planning, Placement and Care Review Regulations 2013; and Statutory Adoption Guidance 2014. The services are also subject to the Ofsted Inspection framework.

Principles

The service is responsible for the assessment and management of risk, to safeguard the welfare and outcomes for children and young people in accordance with the relevant statutory requirements. This is best supported through:

- buildings that are welcoming and accessible for children, young people and their families.
- accommodation that supports a flexible response to fluctuating demand and volumes of work.
- geographic service delivery bases for teams to improve knowledge of community needs and improve timeliness and quality of support.
- where possible co-located with other children's services and agencies.
- adequate facilities to provide direct services to children young people and families.

Proposals

Children's services are currently provided from predominantly office bases due to the large number of Social Workers and support employees that need to be accommodated.

The preference is for these employees to be located wherever possible in Neighbourhood Centres. The size and configuration of the current property portfolio is not currently capable of meeting this aspiration based upon the need to accommodate area teams in the following locations;

- Burnley - Rossendale

PendleChorley/South Ribble

FleetwoodPreston

LancasterSkelmersdale

At this stage we are proposing that the service operates from the Neighbourhood Centres set out below and in Annex 2.

Proposed Location		
Children's Social Care (Easden Clough)	Burnley	
The Zone	,,	
Children's Social Care (The Hawthorn's)	Chorley	
Children's Social Care (Sydney Street) and Oak Tree Children's Centre	Fylde	
Children's Social Care (Silver Birches)	Hyndburn	
Children's Social Care (Sefton Drive)	Lancaster	
Children's Social Care (Burnley Road)	Colne	
Children's Social Care (Ripon Street)		
Children's Social Care (St Luke's Centre)	Preston	
Stoneygate Children's Centre		

Sunshine Children's Centre	
Children's Social Care (Newchurch Road)	Rawtenstall
Skelmersdale Library	West Lancashire
Children's Social Care (The Anchorage Fleetwood) and West View Children's Centre	Wyre

YOUTH OFFENDING TEAM

Guidance

The service model is derived from the legislative duties outlined in the Crime and Disorder Act 1998 and is a partnership arrangement established with the principal aim to prevent offending by children and young people. Direction is provided through the Lancashire Youth Justice Management Board and the service is provided through a multi-disciplinary area based model including staff from statutory partners.

Proposal

The feasibility of accommodating the service for the Preston area within the Bus Station complex is being considered. The service will be collocated with services for young people (WPEH) where possible. Current and proposed locations are set out in the table below:

Current Location	Proposed Location
Lancaster Youth Offending Team (Fraser House)	White Cross Education Centre (Mill 14)
Thornton Youth Offending Team (Marsh Mill)	The Zone in Wyre
Preston Youth Offending Team (Guildhall Street)	Preston Bus Station
The Zone in West Lancashire	No change
Chorley Youth Offending Team (Halliwell Street)	Chorley Library
Accrington Youth Offending Team (Blake Street)	The Zone in Burnley
The Zone in Burnley	No change

ADULT DISABILITY DAY SERVICES

Guidance

The Care Act 2014 is used to determine the statutory elements of the Disability (Adults) services where the Authority has the duty to assess and meet the assessed care and support needs of an individual. There is discretion as to how those needs are met.

Principles

The Adult Disability Day Services offers a range of services to adults with a disability. This is a shared service for people with learning disabilities and people with physical disabilities. For the purpose of this review, 12 Adult Disability Day Services that currently provide day services are in scope.

Proposals

Under previous investment programmes, the Adult Disability Day Services are largely provided in modern, fully equipped accommodation to ensure the needs of adults with a range of needs can be met. Each facility provides support to service users on a borough or wider basis rather than within the local neighbourhood therefore has not been calculated within the indicative number of buildings required for a neighbourhood.

It is proposed to maintain current Adult Disability Day Services provision within existing accommodation, with the exception of Pendleton Brook in Ribble Valley and Hollytrees in Chorley.

- Due to under occupancy and suitability it is proposed that the Pendleton Brook (Ribble Valley) provision be combined with the Hyndburn Disability Day Centre (Enfield).
- Alternative and more suitable provision for the service currently being delivered from Hollytrees Disability Day Service building (Chorley) will be identified and provided.

OLDER PEOPLE'S DAYTIME SUPPORT SERVICE

Guidance

The Care Act 2014 is used to determine the statutory elements of the Older People's services where the Authority has the duty to assess and meet the assessed care and support needs of an individual. There is discretion as to how those needs are met.

The Older People's Service provides daytime support. For the purpose of this review, 12 Older People's Daytime Support Centres that currently provide day services are in scope. It should be noted that where Day Centre provision is on the same site as Residential Care, there is no change to the Residential Service.

Proposals

Due to the nature of the services provided from these buildings, they are largely fit for purpose and well utilised which will result in little change to their use. However the review has identified where there is under-utilised capacity and where there is potential to co-locate services onto single sites, whilst maintaining appropriate and separate service provision within facilities.

It is proposed to:

- establish a Neighbourhood Centre utilising the Milbanke Older People's Day Centre which will also incorporate the Library service for the Kirkham area.
- Subject to a detailed building appraisal to determine the feasibility of combining the Derby Street Daycare Centre (Ormskirk) with Mere Brook Day Centre (Ormskirk) where support for people with enhanced dementia need is provided

WELFARE RIGHTS

Guidance

The Care Act 2014 places a duty to provide an information and advice service however it is not prescriptive in how the duty is delivered. The service offers free, impartial and independent advice and support on a range of welfare benefits from local bases around the County.

Proposal

The service will have a central administrative base in Preston and will be able to utilise the flexible accommodation available across the portfolio of Neighbourhood Centres according to community need.

Expressions Of Interest In Potentially Surplus Premises

As part of our initial consultation on the budget options it is clear there is a desire amongst certain communities and groups to consider how they may take over the responsibility for a surplus property.

This consultation provides a further opportunity for Expressions of Interest (EOIs) to be formally considered. On this occasion interested parties will have information about the proposed configuration of the property portfolio and the council's service proposals. They will also be able to consider the list of potentially surplus properties listed in Annex 3.

If a group is interested in taking over a building, information is available on the County Councils 'have your say' website where they can complete the Expression of Interest form. This will be a 'whole transfer' and so groups will be taking on the full costs of running the building, and no financial support will be available from the Council once the transfer is complete.

Once we have received an Expression of Interest, we will provide an information pack about the asset detailing, information on running costs, covenants or other legal restrictions, and relevant service data.

The Council would want to be assured that the group is a suitable, constituted body able to take on responsibility for the resource and will consider the merits of transferring properties alongside the potential for sale of properties that will realise a capital receipt.

Consultation And Decision Making

Subject to approval by Cabinet on 12 May 2016, a public consultation on the proposals set out in this report will be held over 12 weeks in order to seek public and partner views on the preferred Neighbourhood Centre sites.

The consultation will be hosted on the County Council's 'have your say' website.

Findings will be considered and reflected in the final report to Cabinet in September 2016 where decisions will be taken as to which properties will be retained for development as Neighbourhood Centres.

The consultation document setting out proposals can be found at Appendix D

: ANNEX 1: Weighting and Scoring Methodology (Property Data)

Set out below are the criteria and measures applied to each building within scope of the Property Strategy (LCC property holdings only):

Accessibility

(scores of 1-4, where 1=0-5mins, 2=5-15mins, 3=15-30mins, 4=+30mins)

- Walking time to nearest bus stop served by a commercial bus service (the initial proposal was to consider proximity to a bus stop, this was amended to take account of changes to bus subsidies)
- Walking time to nearest bus station
- walking time to nearest railway station
- walking time to nearest car park

Index of Multiple Deprivation (IMD)

- number of Households within 800m Network Distance
- index of multiple deprivation;

Finance

- total condition cost (£/m2)
- annual running cost based on 2014/15 actuals (£/m2)
- notional DEC rating (energy efficiency) (A=1,B=2, C=3 etc.)

Legal

- if subject to claw back of capital investment (yes/no)
- tenure (e.g. scores of Freehold=0, Leasehold and Licence=5)

Sufficiency

- the gross internal area (*m*2)
- the usable space within building(*m2*)

Suitability

- the number of floors
- if currently multi-service delivery (yes/no)

Status (based on knowledge)

possible exit strategy already identified (yes/no)

Some of these measures have an absolute value (e.g. running cost per square metre), whilst some have a relative score applied to them (e.g. walking time to nearest bus stop score of 1, 2, 3 or 4) others are binary (e.g. if an exit strategy has been identified or not). To make analysis possible, each measure is given a numerical score. However, the absolute value of each measure makes it difficult to compare them, and

so an index score is used, which standardises the score around a mean. Therefore a mean score would be 100, with anything below 100 representing a measure with a better score, and anything above a 100 giving an index worse than the mean. A weight has been applied to each score to reflect its overall importance in relation to the other measures as follows:

Weighting	Measure	For identification of:
10	IMD	Premises that are available to deliver in target areas for LCC services
7	Accessibility	Premises that are accessible in terms of location
6	Finance	Financially efficient premises
5	Legal	Premises 'more straightforward' to vacate
5	Sufficiency	Larger premises to deliver multiple services
5	Suitability	Premises more suited to flexible multi service delivery
5	Status (exit strategy)	Those premises LCC may already be in negotiation to vacate.

A mean has then been created for each property using each measure that has a value. This provides each of the properties with an overall score, based on the measures available.

These LCC property data sets have been scored and weighted to give an indication of the benefits each building offers from a property perspective.

However this approach does not give the whole picture and so professional judgement has been applied taking into account local context, community need and service requirements in order to provide a range of preferred building options.

The following are examples of services that will be delivered from the network of LCC Neighbourhood Centres:- Adult Disability Day Services, Adult Social Care, Children Missing Education, Children's Social Care, Community Mental Health, Conferencing, Fostering and Adoption, Leaving Care Outreach, Library Service, Older People's Daytime Support Service, Pupil Attendance, Registration Service, Special Educational Needs and Disability Service, Supporting Carers of Children and Young People Together (SCAYT+), Trading Standards, Welfare Rights, Wellbeing, Prevention and Early Help Service (0-11 years, 12-19+ years, 0-19+ years), Youth Offending Team.

The following table shows the main services proposed within each building.

District	Building Name	Proposed Main Service Delivery
	Burnley and Pendle Adult Disability Day Services	
Burnley	(Temple Street)	Adult Disability Day Services
Burnley	Burnley and Pendle Registration Office	Registration Service
Burnley	Burnley City Learning Centre	Conferencing
Burnley	Burnley Library	Library Service
Burnley	Burnley The Fold Co-location Project	Supporting Carers of Children and Young People Together (SCAYT+)
Burnley	Coal Clough Library	Library Service
,	,	Children's Social Care, Wellbeing, Prevention and Early Help
Burnley	The Zone in Burnley	Service (12-19+ years) and Youth Offending Team
		Library Service and Wellbeing, Prevention and Early Help Service
Burnley	Padiham Library	(12-19+ years)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Burnley	Reedley Hallows Children's Centre	(designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Burnley	Burnley Wood Children's Centre	(designated)
		Children's Social Care and Wellbeing, Prevention and Early Help
Burnley	Children's Social Care (Easden Clough)	Service (0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Burnley	Ightenhill Children's Centre	(designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Burnley	South West Burnley Children's Centre	(designated)
	Stoneyholme and Daneshouse Young People's	Wellbeing, Prevention and Early Help Service (0-19+ years)
Burnley	Centre	(designated)

District	Building Name	Proposed Main Service Delivery
		Wellbeing, Prevention and Early Help Service (0-11 years)
Burnley	The Chai Centre Children's Centre	(designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Burnley	Whitegate Children's Centre (Padiham)	(designated)
Chorley	Children's Social Care (The Hawthorn's)	Children's Social Care
Chorley	Chorley Adult Disability Day Services (Bankside)	Adult Disability Day Services
•		Library Service, Wellbeing, Prevention and Early Help Service (0-
Chorley	Chorley Library	19+ years) (designated) and Youth Offending Team
Chorley	Chorley Registration Office	Registration Service
Chorley	Euxton Library	Library Service
Chorley	Fosterfield Day Centre	Older People's Daytime Support Service
		Library Satellite and Wellbeing, Prevention and Early Help Service
Chorley	Coppull Library	(0-19+ years)
		Library Satellite and Wellbeing, Prevention and Early Help Service
Chorley	Eccleston Library	(0-19+ years)
		Library Service and Wellbeing, Prevention and Early Help Service
Chorley	Clayton Green Library	(0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Chorley	Duke Street Children's Centre	(designated)
Fylde	Fylde Adult Disability Day Services (Sunnybank)	Adult Disability Day Services
Fylde	Milbanke Day Centre	Library Service and Older People's Daytime Support Service
Fylde	St Anne's Library	Library Service and Registration Service
Fylde	The Woodlands Resource Centre	Community Mental Health Service
Fylde	The Zone in Fylde	Wellbeing, Prevention and Early Help Service (0-19+ years)
	Children's Social Care (Sydney Street) and Oak	Children's Social Care and Wellbeing, Prevention and Early Help
Fylde	Tree Children's Centre	Service (0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Fylde	Weeton Children's Centre	(designated)
Hyndburn	Accrington Library and Registration Office	Library Service and Registration Service
Hyndburn	Children's Social Care (Silver Birches)	Children's Social Care
Hyndburn	Hyndburn Adult Disability Day Services (Enfield)	Adult Disability Day Services

District	Building Name	Proposed Main Service Delivery
Hyndburn	Woodhaven Day Centre	Older People's Daytime Support Service
		Library Service and Wellbeing, Prevention and Early Help Service
Hyndburn	Great Harwood Library	(12-19+ years)
Hyndburn	The Zone in Hyndburn	Wellbeing, Prevention and Early Help Service (12-19+ years)
		Wellbeing, Prevention and Early Help Service (0-19+ years)
Hyndburn	Clayton-le-Moors and Altham Children's Centre	(designated)
		Library Satellite and Wellbeing, Prevention and Early Help Service
Hyndburn	Copper House Children's Centre (Rishton)	(0-11 years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Hyndburn	Fairfield Children's Centre (Accrington)	(designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Hyndburn	Great Harwood Children's Centre	(designated)
	Sure Start Hyndburn - Church and West	Wellbeing, Prevention and Early Help Service (0-11 years)
Hyndburn	Accrington Children's Centre (The Park)	(designated)
Lancaster	Children's Social Care (Sefton Drive)	Children's Social Care
Lancaster	Heysham Library	Library Service
	Lancaster and Morecambe Adult DisabilityDay	
Lancaster	Services (Thorpe View)	Adult Disability Day Services
Lancaster	Lancaster Central Library	Library Service
Lancaster	Vale View Day Centre	Older People's Daytime Support Service
		Library Service and Wellbeing, Prevention and Early Help Service
Lancaster	Halton Library	(0-11 years)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Lancaster	Appletree Children's Centre	(designated)
		Library Satellite, Registration Service and Wellbeing, Prevention
Lancaster	Morecambe Library	and Early Help Service (0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Lancaster	Lune Park Children's Centre	(designated)
	The Carnforth Hub Children's Centre and Young	Library Service and Wellbeing, Prevention and Early Help Service
Lancaster	People's Centre	(0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Lancaster	Westgate Children's Centre (Morecambe)	(designated)

District	Building Name	Proposed Main Service Delivery
	Burnley and Pendle Adult Disability Day Services	
Pendle	(Marsden Centre)	Adult Disability Day Services
Pendle	Byron View Day Centre	Older People's Daytime Support Service
Pendle	Children's Social Care (Burnley Road Colne)	Children's Social Care
Pendle	Colne Library	Library Service
Pendle	Nelson Library	Library Service and Registration Service
		Library Service and Wellbeing, Prevention and Early Help Service
Pendle	Barnoldswick Library	(12-19+ years)
Pendle	Earby Community Centre	Wellbeing, Prevention and Early Help Service (0-19+ years)
Pendle	The Zone in Pendle	Wellbeing, Prevention and Early Help Service (12-19+ years)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Pendle	Beacon Children's Centre (Nelson)	(designated)
		Wellbeing, Prevention and Early Help Service (0-19+ years)
Pendle	Colne Children's Centre	(designated)
		Library Satellite and Wellbeing, Prevention and Early Help Service
Pendle	Family Tree Children's Centre (Brierfield)	(0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Pendle	Gisburn Road Children's Centre (Barnoldswick)	(designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Pendle	Walton Lane Children's Centre (Nelson)	(designated)
Preston	Children's Social Care (Ripon Street)	Children's Social Care
Preston	Children's Social Care (St Luke's Centre)	Children's Social Care
Preston	Harris Library	Library Service
Preston	Ingol Library	Library Service
Preston	Lady Elsie Finney House Day Centre	Older People's Daytime Support Service
Preston	Lancashire Register Office and Records Office	Registration Service
Preston	Preston Adult Disability Day Service (Ribblebank)	
Preston	Ribbleton Library	Library Service
Preston	Savick Library	Library Service
Preston	Scientific Services Laboratory	Scientific Services

Annex 2 – Buildings proposed to deliver LCC Services (Neighbourhood Centres)

District	Building Name	Proposed Main Service Delivery
Preston	Ashton Young People's Centre	Wellbeing, Prevention and Early Help Service (12-19+ years)
Preston	Moor Nook Young People's Centre	Wellbeing, Prevention and Early Help Service (12-19+ years)
	Sunshine Children's Centre (New Hall Lane Drop-	
Preston	in)	Wellbeing, Prevention and Early Help Service (0-11 years)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Preston	Preston West Children's Centre	(designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Preston	Ribbleton Children's Centre	(designated)
		Supporting Carers of Children and Young People Together
		(SCAYT+), Registration Service and Wellbeing, Prevention and
Preston	Riverbank Children's Centre	Early Help Service (0-11 years) (designated)
	Sharoe Green Library and Cherry Tree Children's	Library Service and Wellbeing, Prevention and Early Help Service
Preston	Centre	(0-11 years) (designated)
		Children's Social Care and Wellbeing, Prevention and Early Help
Preston	Stoneygate Children's Centre	Service (0-11 years) (designated)
		Children's Social Care and Wellbeing, Prevention and Early Help
Preston	Sunshine Children's Centre	Service (0-11 years) (designated)
Ribble Valley	Clitheroe Library	Library Service and Registration Service
Ribble Valley	Mearley Fold Day Centre	Older People's Daytime Support Service
Ribble Valley	Mellor Library	Library Service
		Library Service and Wellbeing, Prevention and Early Help Service
Ribble Valley	Longridge Library	(0-19+ years)
Ribble Valley	The Zone in Ribble Valley	Wellbeing, Prevention and Early Help Service (12-19+ years)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Ribble Valley	Ribblesdale Children's Centre (Clitheroe)	(designated)
Rossendale	Bacup Olive House Parkside Day Centre	Older People's Daytime Support Service
	Children's Social Care (Newchurch Road	
Rossendale	Rawtenstall)	Children's Social Care
Rossendale	Haslingden Library	Library Service and Registration Service
Rossendale	Rawtenstall Library	Library Service
		Wellbeing, Prevention and Early Help Service (0-19+ years)
Rossendale	Haslingden Community Link Children's Centre	(designated)

Annex 2 – Buildings proposed to deliver LCC Services (Neighbourhood Centres)

District	Building Name	Proposed Main Service Delivery
		Library Satellite and Wellbeing, Prevention and Early Help Service
Rossendale	The Maden Centre (Bacup)	(0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-19+ years)
Rossendale	The Zone in Rossendale	(designated)
		Wellbeing, Prevention and Early Help Service (0-19+ years)
Rossendale	Whitworth Children's Centre	(designated)
South Ribble	Kingsfold Library	Library Service
South Ribble	Leyland Day Centre (King St)	Older People's Daytime Support Service
	South Ribble Adult Disability Day Services	
South Ribble	(Crossways)	Adult Disability Day Services
		Library Service and Wellbeing, Prevention and Early Help Service
South Ribble	Leyland Library	(0-19+ years)
		Library Service and Wellbeing, Prevention and Early Help Service
South Ribble	Longton Library	(0-11 years)
South Ribble	The Zone in South Ribble	Wellbeing, Prevention and Early Help Service (0-19+ years)
		Wellbeing, Prevention and Early Help Service (0-11 years)
South Ribble	Wade Hall Children's Centre	(designated)
		Wellbeing, Prevention and Early Help Service (0-19+ years)
South Ribble	Walton-le-Dale Young People's Centre	(designated)
West Lancashire	Ormskirk Mere Brook Day Centre	Older People's Daytime Support Service
West Lancashire	Skelmersdale Library	Children's Social Care and Library Service
West Lancashire	Tarleton Library	Library Service
	West Lancashire Adult Disability Day Services	
West Lancashire	(Whiteledge)	Adult Disability Day Services
West Lancashire	West Lancashire Registration Office	Registration Service
		Youth Offending Team and Wellbeing, Prevention and Early Help
West Lancashire	The Zone in West Lancashire	Service (12-19+ years)
		Wellbeing, Prevention and Early Help Service (0-11 years)
West Lancashire	First Steps Children's Centre (Skelmersdale)	(designated)
		Library Service and Wellbeing, Prevention and Early Help Service
West Lancashire	Ormskirk Library	(0-19+ years) (designated)

District	Building Name	Proposed Main Service Delivery
		Wellbeing, Prevention and Early Help Service (0-11 years)
West Lancashire	Park Children's Centre (Skelmersdale)	(designated)
	The Grove Young People's Centre and Children's	Library Satellite and Wellbeing, Prevention and Early Help Service
West Lancashire	Centre (Burscough)	(0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
West Lancashire	Upholland Children's Centre	(designated)
Wyre	Fleetwood Library and Registration Office	Library Service and Registration Service
	Fylde And Wyre Adult Disability Day Services	
Wyre	(Larkholme)	Adult Disability Day Services
Wyre	Knott End Library	Library Service
Wyre	Poulton Library	Library Service
Wyre	Teal Close Day Centre	Older People's Daytime Support Service
		Wellbeing, Prevention and Early Help Service (0-19+ years) and
Wyre	The Zone in Wyre	Youth Offending Team
	Children's Social Care (The Anchorage	Children's Social Care and Wellbeing, Prevention and Early Help
Wyre	Fleetwood) and West View Children's Centre	Service (0-11 years) (designated)
		Wellbeing, Prevention and Early Help Service (0-11 years)
Wyre	Fleetwood Children's Centre (Flakefleet satellite)	(designated)
		Library Service and Wellbeing, Prevention and Early Help Service
Wyre	Garstang Library	(0-19+ years) (designated)
		Wellbeing, Prevention and Early Help Service (0-19+ years)
Wyre	Thornton Children's Centre	(designated)

Annex 3 - Premises that are no longer required to deliver the Council's future pattern of service delivery

District	Building Name
Burnley	Belmont Community Centre
Burnley	Briercliffe Library
Burnley	Brunshaw Young People's Centre
Burnley	Burnley Campus Library
Burnley	Hapton Young People's Centre
Burnley	Padiham Young People's Centre
Burnley	Pike Hill Library
Burnley	Rosegrove Library
Burnley	Stoops and Hargher Clough Young People's Centre
Chorley	Adlington Library and Children's Centre (designated)
Chorley	Astley and Buckshaw Children's Centre (designated)
Chorley	Blossomfields Children's Centre (Eccleston)
Chorley	Chorley Adult Disability Day Service (Holly Trees)
Chorley	Chorley Youth Offending Team (Halliwell Street)
Chorley	Clayton Brook Children's Centre (designated)
Chorley	Coppull Children's Centre (designated)
Chorley	Coppull Young People's Centre
Chorley	Eccleston Young People's Centre
Chorley	Highfield Children's Centre (designated)
Chorley	Millfield Children's Centre (Brinscall) (designated)
Chorley	The Zone in Chorley
Fylde	Ansdell Library
Fylde	Freckleton Library
Fylde	Kirkham Library
Fylde	Kirkham Young People's Centre
Fylde	Lower Lane Young People's Centre
Fylde	Lytham Children's Centre
Fylde	Lytham Library and Registration Office
Fylde	Orchard Children's Centre (Freckleton) (designated)
Fylde	Pear Tree Children's Centre (Kirkham) (designated)

Annex 3 - Premises that are no longer required to deliver the Council's future pattern of service delivery

District	Building Name
Hyndburn	Accrington Youth OffendingTeam (Blake Street)
Hyndburn	Clayton-le-Moors Library
Hyndburn	Clayton-le-Moors Young People's Centre
Hyndburn	Great Harwood Young People's Centre
Hyndburn	Huncoat Children's Centre (designated)
Hyndburn	Oswaldtwistle Library
Hyndburn	Oswaldtwistle Young People's Centre
Hyndburn	Rishton Library
	Sure Start Hyndburn - Accrington South Children's Centre (The Beeches)
Hyndburn	(designated)
Lancaster	Balmoral Children's Centre (Morecambe) (designated)
Lancaster	Barton Road Young People's Centre
Lancaster	Bolton-le-Sands Library
Lancaster	Carnforth Library
Lancaster	Firbank Children's Centre (designated)
Lancaster	Galgate Children's Centre (Ellel)
Lancaster	Heysham Children's Centre and Young People's Centre (designated)
Lancaster	Lancaster Registration Office
Lancaster	Morecambe Registration Office
Lancaster	Poulton Children's Centre (Morecambe) (designated)
Lancaster	Ryelands Young People's Centre
Lancaster	Silverdale Library
Pendle	Barnoldswick Young People's Centre
Pendle	Barrowford Library
Pendle	Brierfield Library
Pendle	Brierfield Young People's Centre
Pendle	Colne Young People's Centre
Pendle	Earby Library
Pendle	Pendleside Children's Centre (Barrowford)
Pendle	Trawden Library and Riverside Children's Centre
Pendle	Trawden Young People's Centre

: Annex 3 - Premises that are no longer required to deliver the Council's future pattern of service delivery

District	Building Name
Preston	Fulwood Library
Preston	Preston East Children's Centre (designated)
Preston	St Lawrence Children's Centre (Barton)
Ribble Valley	Chatburn Library
Ribble Valley	Longridge Young People's Centre
Ribble Valley	Read Library
Ribble Valley	Ribble Valley Adult Disability Day Services (Pendleton Brook)
Ribble Valley	Slaidburn Young People's Centre
Ribble Valley	Whalley Library and Spring Wood Children's Centre
Ribble Valley	Willows Park Children's Centre (Longridge) (designated)
Rossendale	Bacup Library
Rossendale	Balladen Children's Centre (Rawtenstall) (designated)
Rossendale	Crawshawbooth Library
Rossendale	Rossendale Registration Office
Rossendale	Staghills Children's Centre (designated)
Rossendale	Whitewell Bottom Community Centre
Rossendale	Whitworth Library
Rossendale	Whitworth Young People's Centre
South Ribble	Bamber Bridge Children's Centre (designated)
South Ribble	Bamber Bridge Library
South Ribble	Kingsfold Children's Centre (designated)
South Ribble	Longton Children's Centre
South Ribble	Lostock Hall Library and Children's Centre
South Ribble	Penwortham Library
South Ribble	Penwortham Young People's Centre
South Ribble	Wellfield Children's Centre (designated)
West Lancashire	Burscough Library
West Lancashire	Children's Social Care (Fairlie Skelmersdale)
West Lancashire	Hesketh with Becconsall Children's Centre
West Lancashire	Moorgate Children's Centre (Ormskirk) (designated)

: Annex 3 - Premises that are no longer required to deliver the Council's future pattern of service delivery

District	Building Name
West Lancashire	Ormskirk Derby Street Day Centre (older people)
West Lancashire	Parbold Library
West Lancashire	St John's Children's Centre (Skelmersdale) (designated)
West Lancashire	Upholland Library
Wyre	Cleveleys Library and Children's Centre
Wyre	Fleetwood Children's Centre (designated)
Wyre	Garstang Young People's Centre
Wyre	Northfleet Library
Wyre	Over Wyre Children's Centre (Hambleton satellite)
Wyre	Over Wyre Children's Centre (Preesall satellite)
Wyre	Poulton-le-Fylde Children's Centre
Wyre	Preesall Young People's Centre
Wyre	Rural Wyre Children's Centre (Garstang) (designated)
Wyre	Thornton Library
Wyre	Thornton Young People's Centre
Wyre	Thornton Youth Offending Team (Marsh Mill)

: Annex 4 - Buildings subject to service decisions

District	Building Name
Burnley	Gannow Community Centre
Chorley	Woodlands Centre
Pendle	Wheatley Lane Library
Preston	Lancashire Certificate Service (Quayside Court)
Preston	Preston 58/60 Guildhall Street
Ribble Valley	Alston Hall
South Ribble	Bamber Bridge Adult Disability Day Services (Bridge Suite)
South Ribble	Leyland Learning Centre
West Lancashire	Burscough Bridge Bus/Rail Interchange
West Lancashire	Digmoor Young People's Centre
West Lancashire	Ormskirk 5A Derby Street Adult Disability Day Services
West Lancashire	West Lancashire Resource Centre (Daniels Lane)
Wyre	Fleetwood Young People's Centre (Blakiston St)
Wyre	Thornton Cleveleys Adult Social Care

: Annex 5 - Buildings brought into scope

The following are examples of services that will be delivered from the network of LCC Neighbourhood Centres:- Adult Disability Day Services, Adult Social Care, Children Missing Education, Children's Social Care, Community Mental Health, Conferencing, Fostering and Adoption, Leaving Care Outreach, Library Service, Older People's Daytime Support Service, Pupil Attendance, Registration Service, Special Educational Needs and Disability Service, Supporting Carers of Children and Young People Together (SCAYT+), Trading Standards, Welfare Rights, Wellbeing, Prevention and Early Help Service (0-11 years, 12-19+ years, 0-19+ years), Youth Offending Team.

The following table shows the main services proposed within each building.

District	Building Name	Proposed Main Service Delivery
		Registration Service, Well-being, Prevention and Early
Lancaster	White Cross Education Centre (Mill 14)	Help (12-19+ years) and Youth Offending Team
Preston	Preston Bus Station	Youth Offending Team

: Annex 6 Wellbeing, Prevention and Early Help (statutory children's centre) core offer.

The following buildings currently deliver the Wellbeing, Prevention and Early Help statutory children's centre core offer:

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: Annex 6 Wellbeing, Prevention and Early Help (statutory children's centre) core offer.

Lancaster	Appletree Children's Centre (designated children's centre)
Lancaster	Balmoral Children's Centre (designated children's centre)
Lancaster	Firbank Children's Centre (designated children's centre)
Lancaster	Galgate Children's Centre
Lancaster	Halton Library
Lancaster	Heysham Children's Centre and Young People's Centre (designated children's centre)
Lancaster	Lune Park Children's Centre (designated children's centre)
Lancaster	Poulton Children's Centre (designated children's centre)
Lancaster	The Carnforth Hub Children's Centre and Young People's Centre (designated children's centre)
Lancaster	Westgate Children's Centre (designated children's centre)
Pendle	Beacon Children's Centre (designated children's centre)
Pendle	Colne Children's Centre (designated children's centre)
Pendle	Family Tree Children's Centre (designated children's centre)
Pendle	Gisburn Road Children's Centre (designated children's centre)
Pendle	Pendleside Children's Centre
Pendle	Trawden Library and Riverside Children's Centre
Pendle	Walton Lane Children's Centre (designated children's centre)
Preston	Preston East Children's Centre (designated children's centre)
Preston	Preston West Children's Centre (designated children's centre)
Preston	Ribbleton Children's Centre (designated children's centre)
Preston	Riverbank Children's Centre (designated children's centre)
Preston	Sharoe Green Library and Cherry Tree Children's Centre (designated children's centre)
Preston	St Lawrence Children's Centre
Preston	Stoneygate Children's Centre (designated children's centre)
Preston	Sunshine Children's Centre (designated children's centre)
Preston	Sunshine Children's Centre (New Hall Lane Drop-in)
Ribble Valley	Ribblesdale Children's Centre (designated children's centre)
Ribble Valley	Whalley Library and Spring Wood Children's Centre
Ribble Valley	Willows Park Children's Centre (designated children's centre)

Appendix C: Annex 6 Wellbeing, Prevention and Early Help (statutory children's centre) core offer.

Rossendale	Balladen Children's Centre (designated children's centre)
Rossendale	Haslingden Community Link Children's Centre (designated children's centre)
Rossendale	Staghills Children's Centre (designated children's centre)
Rossendale	The Maden Centre (designated children's centre)
Rossendale	Whitworth Children's Centre (designated children's centre)
South Ribble	Bamber Bridge Children's Centre (designated children's centre)
South Ribble	Kingsfold Children's Centre (designated children's centre)
South Ribble	Longton Children's Centre
South Ribble	Lostock Hall Library and Children's Centre
South Ribble	Wade Hall Children's Centre (designated children's centre)
South Ribble	Wellfield Children's Centre (designated children's centre)
West Lancashire	First Steps Children's Centre (designated children's centre)
West Lancashire	Hesketh with Becconsall Children's Centre
West Lancashire	Moorgate Children's Centre (designated children's centre)
West Lancashire	Park Children's Centre (designated children's centre)
West Lancashire	St John's Children's Centre (Skelmersdale) (designated children's centre)
West Lancashire	The Grove Young People's Centre and Children's Centre (designated children's centre)
West Lancashire	Upholland Children's Centre
Wyre	Children's Social Care (The Anchorage Fleetwood) and West View Children's Centre (designated children's centre)
Wyre	Cleveleys Library
Wyre	Fleetwood Children's Centre (designated children's centre)
Wyre	Fleetwood Children's Centre (Flakefleet satellite)
Wyre	Over Wyre Children's Centre (Hambleton satellite)
Wyre	Over Wyre Children's Centre (Preesall satellite)
Wyre	Poulton-le-Fylde Children's Centre
Wyre	Rural Wyre Children's Centre (designated children's centre)
Wyre	Thornton-Cleveleys Children's Centre (designated children's centre)

Appendix C: Annex 6 Wellbeing, Prevention and Early Help (statutory children's centre) core offer.

It is proposed that the following buildings will continue to deliver the Wellbeing, Prevention and Early Help statutory children's centre core offer:

Burnley	Burnley Wood Children's Centre (designated children's centre)
Burnley	Ightenhill Children's Centre (designated children's centre)
Burnley	Reedley Hallows Children's Centre (designated children's centre)
Burnley	South West Burnley Children's Centre (designated children's centre)
Burnley	The Chai Centre Children's Centre (designated children's centre)
Burnley	Whitegate Children's Centre (designated children's centre)
Chorley	Duke Street Children's Centre (designated children's centre)
Fylde	Children's Social Care (Sydney Street) and Oak Tree Children's Centre (designated children's centre)
Fylde	Weeton Children's Centre (designated children's centre)
Hyndburn	Clayton-le-Moors and Altham Children's Centre (designated children's centre)
Hyndburn	Copper House Children's Centre (designated children's centre)
Hyndburn	Fairfield Children's Centre (designated children's centre)
Hyndburn	Great Harwood Children's Centre (designated children's centre)
Hyndburn	Sure Start Hyndburn - Church and West Accrington Children's Centre (The Park) (designated children's centre)
Lancaster	Appletree Children's Centre (designated children's centre)
Lancaster	Halton Library
Lancaster	Lune Park Children's Centre (designated children's centre)
Lancaster	The Carnforth Hub Children's Centre and Young People's Centre (designated children's centre)
Lancaster	Westgate Children's Centre (designated children's centre)
Pendle	Beacon Children's Centre (designated children's centre)
Pendle	Colne Children's Centre (designated children's centre)
Pendle	Family Tree Children's Centre (designated children's centre)
Pendle	Gisburn Road Children's Centre (designated children's centre)
Pendle	Walton Lane Children's Centre (designated children's centre)
Preston	Preston West Children's Centre (designated children's centre)
Preston	Ribbleton Children's Centre (designated children's centre)

: Annex 6 Wellbeing, Prevention and Early Help (statutory children's centre) core offer.

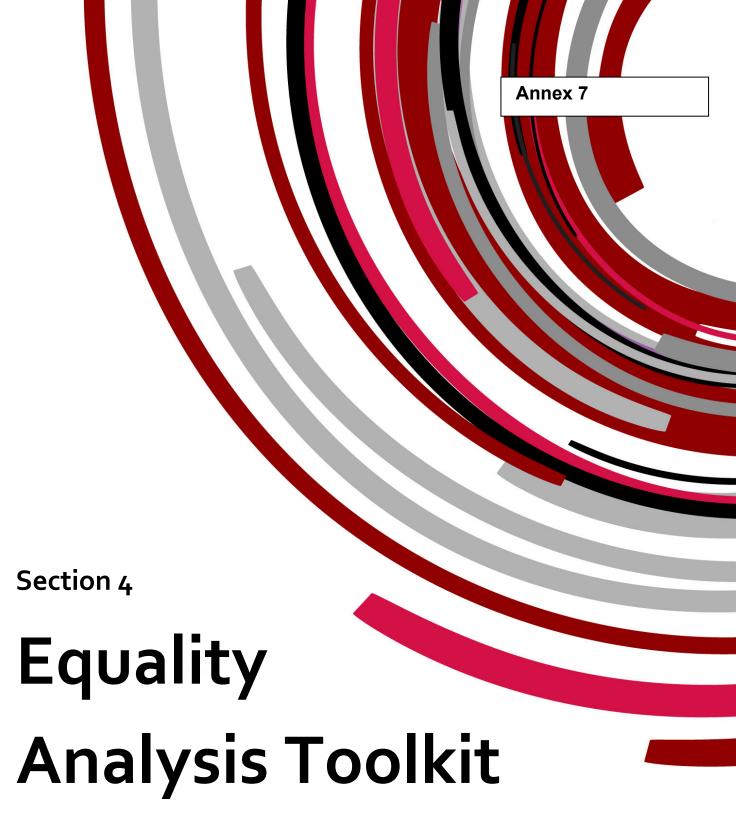
Preston	Riverbank Children's Centre (designated children's centre)	
Preston	Sharoe Green Library and Cherry Tree Children's Centre (designated children's centre)	
Preston	Stoneygate Children's Centre (designated children's centre)	
Preston	Sunshine Children's Centre (designated children's centre)	
Preston	Sunshine Children's Centre (New Hall Lane Drop-in)	
Ribble Valley	Ribblesdale Children's Centre (designated children's centre)	
Rossendale	Haslingden Community Link Children's Centre (designated children's centre)	
Rossendale	The Maden Centre (designated children's centre)	
Rossendale	Whitworth Children's Centre (designated children's centre)	
South Ribble	Wade Hall Children's Centre (designated children's centre)	
West Lancashire	First Steps Children's Centre (designated children's centre)	
West Lancashire	Park Children's Centre (designated children's centre)	
West Lancashire	The Grove Young People's Centre and Children's Centre (designated children's centre)	
West Lancashire	Upholland Children's Centre (designated children's centre)	
Wyre	Children's Social Care (The Anchorage Fleetwood) and West View Children's Centre (designated children's centre)	
Wyre	Fleetwood Children's Centre (Flakefleet satellite) (designated children's centre)	
Wyre	Thornton Children's Centre (designated children's centre)	

It is proposed that the Wellbeing, Prevention and Early Help statutory children's centre core offer will also be delivered from the following buildings:

Burnley	Children's Social Care (Easden Clough) (designated children's centre)	
Burnley	Stoneyholme and Daneshouse Young People's Centre (designated children's centre)	
Chorley	Chorley Library (designated children's centre)	
Chorley	Clayton Green Library (designated children's centre)	

Annex 6 Wellbeing, Prevention and Early Help (statutory children's centre) core offer.

Chorley	Coppull Library	
Chorley	Eccleston Library	
Fylde	The Zone in Fylde (designated children's centre)	
Lancaster	Morecambe Library (designated children's centre)	
Pendle	Earby Community Centre	
Ribble Valley	Longridge Library	
Rossendale	The Zone in Rossendale (designated children's centre)	
South Ribble	Leyland Library	
South Ribble	Longton Library	
South Ribble	The Zone in South Ribble (designated children's centre)	
South Ribble	Walton-le-Dale Young People's Centre (designated children's centre)	
West	Ormskirk Library (designated children's centre)	
Lancashire		
Wyre	Garstang Library (designated children's centre)	
Wyre	The Zone in Wyre (designated children's centre)	



Property Strategy (Neighbourhood Centres) v2
For Decision Making Items

May 2016



What is the Purpose of the Equality Decision-Making Analysis?

The Analysis is designed to be used where a decision is being made at Cabinet Member or Overview and Scrutiny level or if a decision is being made primarily for budget reasons. The Analysis should be referred to on the decision making template (e.g. E6 form).

When fully followed this process will assist in ensuring that the decision-makers meet the requirement of section 149 of the Equality Act 2010 to have due regard to the need: to eliminate discrimination, harassment, victimisation or other unlawful conduct under the Act; to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and to foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Having due regard means analysing, at each step of formulating, deciding upon and implementing policy, what the effect of that policy is or may be upon groups who share these protected characteristics defined by the Equality Act. The protected characteristic are: age, disability, gender reassignment, race, sex, religion or belief, sexual orientation or pregnancy and maternity – and in some circumstance marriage and civil partnership status.

It is important to bear in mind that "due regard" means the level of scrutiny and evaluation that is reasonable and proportionate in the particular context. That means that different proposals, and different stages of policy development, may require more or less intense analysis. Discretion and common sense are required in the use of this tool.

It is also important to remember that what the law requires is that the duty is fulfilled in substance – not that a particular form is completed in a particular way. It is important to use common sense and to pay attention to the context in using and adapting these tools.

This process should be completed with reference to the most recent, updated version of the Equality Analysis Step by Step Guidance (to be distributed) or EHRC guidance at

http://www.equalityhumanrights.com/private-and-public-sector-guidance/public-sector-providers/public-sector-equality-duty

This toolkit is designed to ensure that the section 149 analysis is properly carried out, and that there is a clear record to this effect. The Analysis should be completed in a timely, thorough way and should inform the whole of the decision-making process. It must be considered by the person making the final decision and must be made available with other documents relating to the decision.

The documents should also be retained following any decision as they may be requested as part of enquiries from the Equality and Human Rights Commission or Freedom of Information requests.

Support and training on the Equality Duty and its implications is available from the County Equality and Cohesion Team by contacting

AskEquality@lancashire.gov.uk

Specific advice on completing the Equality Analysis is available from your Service contact in the Equality and Cohesion Team or from Jeanette Binns

Jeanette.binns@lancashire.gov.uk

Name/Nature of the Decision

Property Strategy (Neighbourhood Centres) proposal for consultation.

What in summary is the proposal being considered?

Consideration of a proposed list for consultation of future building use by the County Council. The report contains a 'long' list of 238 premises from which it is proposed that 132 premises/multi-functional Neighbourhood Centres could be selected and form the basis for future service delivery.

Is the decision likely to affect people across the county in a similar way or are specific areas likely to be affected – e.g. are a set number of branches/sites to be affected? If so you will need to consider whether there are equality related issues associated with the locations selected – e.g. greater percentage of BME residents in a particular area where a closure is proposed as opposed to an area where a facility is remaining open.

Yes it will impact on all communities.

We will use evidence based premises information, including the Indices of Multiple Deprivation (IMD), population distribution and natural geographical communities alongside the draft Corporate Strategy to reflect the different levels and types of needs within our communities alongside responses to the proposed consultation. The information received from Stage 1 consultations for the Library Service, Wellbeing Prevention and Early Help Service and other service consultations will also help to inform this process.

Could the decision have a particular impact on any group of individuals sharing protected characteristics under the Equality Act 2010, namely:

- Age
- Disability including Deaf people
- Gender reassignment
- Pregnancy and maternity
- Race/ethnicity/nationality

- Religion or belief
- Sex/gender
- Sexual orientation
- Marriage or Civil Partnership Status

In considering this question you should identify and record any particular impact on people in a sub-group of any of the above – e.g. people with a particular disability or from a particular religious or ethnic group.

It is particularly important to consider whether any decision is likely to impact adversely on any group of people sharing protected characteristics to a disproportionate extent. Any such disproportionate impact will need to be objectively justified.

Any proposed reduction in the number of service delivery premises will impact on all residents and others who use county council services. People from all protected characteristics groups will be included within those affected.

The proposal for consultation lists 238 premises. This includes premises which currently provide targeted services such as children's centres, youth services, older people's daytime support services, adult disability day services and other service points which are of particular relevance to people from protected characteristics groups. Proposals for the future use of these locations may have a greater impact amongst those with the age (both younger and older people), pregnancy and maternity, gender and disability protected characteristics groups.

Services will be expected to have due regard to the requirements of the Public Sector Equality Duty when decisions are being made on future service delivery and premises use. The outcome of the proposed consultation will help inform these developments and assess any possible adverse impact on people from protected characteristics groups.

The outcome of this process will also potentially impact on employees of the County Council. Whilst arrangements are in place for specific staff consultations to be carried out separately, in line with service structure proposals – staff may potentially also be affected by the outcome of the Property Strategy proposals.

If you have answered "Yes" to this question in relation to any of the above characteristics, – please go to Question 1.

If you have answered "No" in relation to all the protected characteristics, please briefly document your reasons below and attach this to the decision-making papers. (It goes without saying that if the lack of impact is obvious, it need only be very briefly noted.)

Question 1 - Background Evidence

What information do you have about the different groups of people who may be affected by this decision – e.g. employees or service users (you could use monitoring data, survey data, etc to compile this). As indicated above, the relevant protected characteristics are:

- Age
- Disability including Deaf people
- Gender reassignment/gender identity
- Pregnancy and maternity
- Race/Ethnicity/Nationality
- Religion or belief
- Sex/gender
- Sexual orientation
- Marriage or Civil Partnership status (in respect of which the s. 149 requires only that due regard be paid to the need to eliminate discrimination, harassment or victimisation or other conduct which is prohibited by the Act).

In considering this question you should again consider whether the decision under consideration could impact upon specific subgroups e.g. people of a specific religion or people with a particular disability. You should also consider how the decision is likely to affect those who share two or more of the protected characteristics – for example, older women, disabled, elderly people, and so on.

It is proposed that the reduction in premises from 238 be based upon need across the County using the 2015 English Indices of Multiple Deprivation, population density, detailed analysis of each premise and consultation to identify the candidates for inclusion in the new 'Neighbourhood Centres' portfolio and by exception, which premises would be recommended for disposal. This Equality Analysis reflects the position prior to specific public consultation on the property strategy and will be updated to reflect the outcome of the consultation.

As the premises contained within the consultation include children's centres, youth service premises, older people's daytime support centres and adult disability day services premises amongst others, there is a potential impact particularly on people in the age protected characteristic group (both younger and older people) those who are pregnant or on maternity leave, women and disabled people should

the location of services or nature of facilities provided at individual premises change.

More detailed information on the user profile of many County Council services is not available at this time but will be added where possible as the Equality Analysis is updated.

The final outcome of the Property Strategy proposals may also impact on employees of the County Council in various locations and services. The workforce includes employees from all protected characteristics groups which includes over 73% female employees, 3.34% who are from Black and Minority Ethnic backgrounds and 2.13% who consider themselves to have a disability or to be Deaf people.

Question 2 – Engagement/Consultation

How have you tried to involve people/groups that are potentially affected by your decision? Please describe what engagement has taken place, with whom and when.

(Please ensure that you retain evidence of the consultation in case of any further enquiries. This includes the results of consultation or data gathering at any stage of the process)

The proposed strategy for the rationalisation of public facing service delivery premises has developed alongside the draft Corporate Strategy and has been discussed with relevant heads of service with a view to ensuring that any final recommended list of premises to remain as Neighbourhood Centres would align operationally with various delivery plans, e.g., the Libraries Strategy and the Wellbeing, Prevention and Early Help Strategy which have both been the subject of public consultation during the early months of 2016. The results of these public consultations have been included within service specific equality analyses but will be summarised when this Equality Analysis is updated.

To date, a number and range of e.petitions and hard copy petitions have been received with regard to reductions in services generally or to concerns about the future of particular buildings/services which will also be reflected in the updated Equality Analysis alongside others which may be received as part of the formal public consultation.

A stakeholder consultation on service budget proposals took place between 10 December 2015 and 18 January 2016 which included circulating by email a letter outlining the County Council's budget position, a link to the individual budget

proposals and link to an on-line questionnaire. This went to 334 stakeholders including County Councillors, District/Borough and Unitary Councils, the Older Peoples Forum, young people's engagement forums, the Lancashire Parent Carers Forum, Lancashire Carers Forum, Third Sector Lancashire and other contacts. These stakeholders had also been contacted as part of consultations on the Corporate Strategy. Whilst neither of these consultations specifically referenced issues included in the Property Strategy consultation, they provided some context and background for the Property Strategy proposals for stakeholders.

There have also been 3 briefing sessions for County Councillors and other engagement with them which has provided intelligence on the local context of buildings and service delivery.

Approval for formal public consultation and Stakeholder consultation is being requested at this stage and therefore this Equality Analysis will be updated to reflect the outcome of both consultations.

Separate consultations are being carried out with staff affected by service structure changes and these will be conducted using agreed consultation arrangements.

Question 3 – Analysing Impact

Could your proposal potentially disadvantage particular groups sharing any of the protected characteristics and if so which groups and in what way?

It is particularly important in considering this question to get to grips with the actual practical impact on those affected. The decision-makers need to know in clear and specific terms what the impact may be and how serious, or perhaps minor, it may be – will people need to walk a few metres further to catch a bus, or to attend school? Will they be cut off altogether from vital services? The answers to such questions must be fully and frankly documented, for better or for worse, so that they can be properly evaluated when the decision is made.

Could your proposal potentially impact on individuals sharing the protected characteristics in any of the following ways:

- Could it discriminate unlawfully against individuals sharing any of the protected characteristics, whether directly or indirectly; if so, it must be amended. Bear in mind that this may involve taking steps to meet the specific needs of disabled people arising from their disabilities
- Could it advance equality of opportunity for those who share a particular protected characteristic? If not could it be developed or modified in order to do so?
- Does it encourage persons who share a relevant protected characteristic to participate in public life or in any activity in which participation by such persons is disproportionately low? If not could it be developed or modified in order to do so?
- Will the proposal contribute to fostering good relations between those who share a relevant protected characteristic and those who do not, for example by tackling prejudice and promoting understanding? If not could it be developed or modified in order to do so? Please identify any findings and how they might be addressed.

Neighbourhood Centres will play a key role in future service delivery. At this stage it is not possible to analyse the impact on groups with protected characteristics however, in the decision making process regarding service delivery we will have due regard to the Public Sector Equality Duty requirements and the Prevent Duty to minimise any negative impact on our communities.

The delivery of a more flexible portfolio intends to create additional opportunities to rationalise the portfolio in terms of service delivery premises whilst endeavouring to maintain a County Council presence across the county, particularly in areas of need. It is recognised that this proposal may impact on groups with protected characteristics in terms of location of the new Neighbourhood Centres in particular disabled, age (young and old), pregnancy & maternity e.g. who may have transport, travel and accessibility issues. The criteria used to form the basis of suggestions for the future of individual premises have therefore included features such as numbers of storeys within buildings, car parking facilities and distance

from public transport amongst the assessment criteria.

Question 4 – Combined/Cumulative Effect

Could the effects of your decision combine with other factors or decisions taken at local or national level to exacerbate the impact on any groups?

For example - if the proposal is to impose charges for adult social care, its impact on disabled people might be increased by other decisions within the County Council (e.g. increases in the fares charged for Community Transport and reductions in respite care) and national proposals (e.g. the availability of some benefits). Whilst LCC cannot control some of these decisions, they could increase the adverse effect of the proposal. The LCC has a legal duty to consider this aspect, and to evaluate the decision, including mitigation, accordingly.

If Yes – please identify these.

Proposals contained within the Property Strategy have been developed in light of recent County Council budget proposals concerning the withdrawal of subsidised bus services, so the criteria relating to distance from a bus stop has taken into account changes in bus services which took effect from 3 April 2016. These service changes resulted from recommendations of a Cabinet Working Group on Bus Services as a result of which 40 previously subsidised services would be run commercially, 28 services would be supported by the County Council and 2 others by a combination of the County Council and Chorley Borough Council. A £3 million budget has been allocated to support this. In some cases this has led to the merging of some bus services and changes in route which may affect the ease with which people can travel to current and alternative premises. Changes relating to bus subsidies arrangements has significantly reduced evening and Sunday/Bank Holiday bus services which may combine with proposals in the Property Strategy to more adversely affect some communities and protected characteristic groups - e.g. young people, older people and disabled people who are over-represented amongst bus users.

The proposal should also be viewed alongside others about the future delivery, need and use of services such as the Library Service, Wellbeing Prevention and Early Help Service and consultations on the County Record Office opening hours. It should be noted that issues relating to the future of the Museums Service are

being addressed by separate proposals and consultations.

Question 5 - Identifying Initial Results of Your Analysis

As a result of your analysis have you changed/amended your original proposal?

Please identify how -

For example:

Adjusted the original proposal – briefly outline the adjustments

Continuing with the Original Proposal – briefly explain why

Stopped the Proposal and Revised it - briefly explain

At present the proposal remain unchanged, to consult on proposals of which of the 238 premises the County Council will deliver services from, and which services will be delivered there. The detail of this proposal may change in light of the proposed consultation.

Question 6 - Mitigation

Please set out any steps you will take to mitigate/reduce any potential adverse effects of your decision on those sharing any particular protected characteristic. It is important here to do a genuine and realistic evaluation of the effectiveness of the mitigation contemplated. Over-optimistic and over-generalised assessments are likely to fall short of the "due regard" requirement.

Also consider if any mitigation might adversely affect any other groups and how this might be managed.

Mitigating actions are in the process of being developed and will be informed by the findings of the consultation.

Further Issues already identified that will be considered in finalising the Neighbourhood Centres which are of particular relevance in relation to the Public Sector Equality Duty are:

 Cultural identifiers – whilst the IMD measure in the proposed calculation would take travel horizons into account to some extent, the calculation would not allow for the fact that communities recognise and take ownership of places through cultural identifiers. This can provide a barrier to needy communities in the ownership and access of services, and where possible this will be taken into account in making recommendations. The county council's Access Budget may be able to address any accessibility issues.

Question 7 – Balancing the Proposal/Countervailing Factors

At this point you need to weigh up the reasons for the proposal – e.g. need for budget savings; damaging effects of not taking forward the proposal at this time – against the findings of your analysis. Please describe this assessment. It is important here to ensure that the assessment of any negative effects upon those sharing protected characteristics is full and frank. The full extent of actual adverse impacts must be acknowledged and taken into account, or the assessment will be inadequate. What is required is an honest evaluation, and not a marketing exercise. Conversely, while adverse effects should be frankly acknowledged, they need not be overstated or exaggerated. Where effects are not serious, this too should be made clear.

This proposal has emerged following the need for the County Council to make unprecedented budget savings. The Medium Term Financial Strategy reported in the November 2015 forecast that the Council will have a financial shortfall of £262 million in its revenue budget in 2020/21.

This is a combination of reducing resources as a result of the government's extended programme of austerity at the same time as the Council is facing significant increases in both the cost (for example as a result of inflation and the national living wage) and demand for its services.

The revised position following the financial settlement for 2016/17 is now a budget gap of £200.507m by 2020/21. This revised gap takes into account the impact of the settlement, new financial pressures and the savings decisions taken by the Full Council in 2014/15, 2015/16 and 2016/17 regarding the future pattern of council services.

We acknowledge that some protected characteristic groups may be negatively affected by the finalised Property Strategy (Neighbourhood Centres) however we will strive to minimise any negative impacts by developing as many mitigating actions as possible including using the agreed methods of scoring and weighting which reflect protected characteristics considerations for premises identified in the consultation documents.

Question 8 – Final Proposal

In summary, what is your final proposal and which groups may be affected and how?

Property Strategy (Neighbourhood Centres) proposal for consultation.

Question 9 – Review and Monitoring Arrangements

Describe what arrangements you will put in place to review and monitor the effects of your proposal.

Appropriate monitoring procedures will be developed following the implementation of this proposal based on the relevant protected characteristics affected and individual service arrangements.

Equality Analysis Prepared By Emma Pearse

Position/Role: Property Asset Manager (Review)

And Jeanette Binns (Equality and Cohesion Manager)

Equality Analysis Endorsed by Line Manager and/or Service Head:

Mel Ormesher Head of Asset Management

Decision Signed Off By

Cabinet Member or Director

Please remember to ensure the Equality Decision Making Analysis is submitted with the decision-making report and a copy is retained with other papers relating to the decision.

Where specific actions are identified as part of the Analysis please ensure that an EAP001 form is completed and forwarded to your Service contact in the Equality and Cohesion Team.

Service contacts in the Equality & Cohesion Team are:

Karen Beaumont - Equality & Cohesion Manager

Karen.beaumont@lancashire.gov.uk

Contact for Adult Services; Policy Information and Commissioning (Age Well); Health Equity, Welfare and Partnerships (PH); Patient Safety and Quality Improvement (PH).

Jeanette Binns – Equality & Cohesion Manager

Jeanette.binns@lancashire.gov.uk

Contact for Community Services; Development and Corporate Services; Customer Access; Policy Commissioning and Information (Live Well); Trading Standards and Scientific Services (PH), Lancashire Pension Fund

Saulo Cwerner - Equality & Cohesion Manager

Saulo.cwerner@lancashire.gov.uk

Contact for Children's Services; Policy, Information and Commissioning (Start Well); Wellbeing, Prevention and Early Help (PH); BTLS

Pam Smith – Equality & Cohesion Manager

Pam.smith@lancashire.gov.uk

Contact for Governance, Finance and Public Services; Communications; Corporate Commissioning (Level 1); Emergency Planning and Resilience (PH).

Thank you

The following minor corrections to the Property Strategy Consultation Proposals were reported to the ESC/Cabinet in May 2016

1. Report to Cabinet - Risk Management section

There are 36 children's centre properties identified within Annex 3 to Appendix A that are identified as no longer being required to deliver the Council's future pattern of service delivery of WPEH services within the Neighbourhood Centre model.

Should read:

There are 39 children's centre properties identified within Annex 3 to Appendix A that are identified as no longer being required to deliver the Council's future pattern of service delivery of WPEH services within the Neighbourhood Centre model.

2. Appendix C Property Strategy (Neighbourhood Centres) - Consultation process Page 7

REGISTRATION SERVICE

National Guidance

The Registration Service supports the Council in fulfilling its duties in the registration of Births, Deaths and Marriages (Special Provisions) Act 1957, and the Borders, Citizenship and Immigration Act 2009.

Should read:

REGISTRATION SERVICE

National Guidance

The Registration Service supports the Council in fulfilling its duties in the Registration Act 1953, Births and Deaths Act 1953, Marriage Act 1949, and Nationality, Immigration and Asylum Act 2002.

3. Appendix C Property Strategy (Neighbourhood Centres) - Consultation process Page 9 (WPEH proposals)

Changes made by WPEH on Friday were amended on most documents, but were missed in the table. Table should read:

WPEH	Whole Service Offer	Split Service Offer
0 - 11 years	17 properties	17 properties
12 - 19+ years	2 properties	9 properties
0 - 19+ years	21 properties	6 properties

4. Appendix C Annex 6

Changes to the list of buildings that currently deliver WPEH:

Halton Library should read Halton Library and Children's Centre

Cleveleys Library should read Cleveleys Library and Children's Centre

Thornton-Cleveleys Children's Centre (designated children's centre) to Thornton Children's Centre (designated children's centre)

Change to the list of buildings that will continue to deliver WPEH:

Halton Library to Halton Library and Children's Centre

5. Appendix C Annex 2

Fylde	The Zone in Fylde	Wellbeing, Prevention and Early Help (0-19+ years) (designated)
Lancaster	Halton Library and	Wellbeing, Prevention and Early Help (0-11years)
	Children's Centre	(designated)
South	The Zone in South	Wellbeing, Prevention and Early Help (0-19+
Ribble	Ribble	years) (designated)
Wyre	The Zone in Wyre	Wellbeing, Prevention and Early Help (0-19+
-	-	years) (designated) and Youth Offending Team

Minor Corrections to ESC/Cabinet Documents